1		STATE OF NEW HAMPSHIRE
2		PUBLIC UTILITIES COMMISSION
3		
4		2008 - 10:06 a.m.
5	Concord, New	Hampsnire
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7		
8 9	RE:	DE 08-097 LOW INCOME ELECTRIC ASSISTANCE PROGRAM BUDGET AND SALES FORECASTS.
10		
11	PRESENT:	Chairman Thomas B. Getz, Presiding
12		Commissioner Graham J. Morrison Commissioner Clifton C. Below
13		
14		Connie Fillion, Clerk
15		
16	APPEARANCES:	Reptg. Public Service Co. of New Hampshire: Gerald M. Eaton, Esq.
17		Reptg. New Hampshire Electric Cooperative:
18		Mark W. Dean, Esq.
19		Reptg. National Grid: Alexandra E. Blackmore, Esq.
20		Reptg. Unitil Energy Systems, Inc.:
21		Gary Epler, Esq.
22		
23	COURT R	EPORTER: Steven E. Patnaude, LCR No. 52
24		

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2		
3	APPEARANCES:	(Continued)
4		Reptg. the N.H. Community Action Agencies: Shannon Nolin, Director, Electric Asst. Prog.
5		
6		Reptg. The Way Home: Alan Linder, Esq. (N.H. Legal Assistance)
7		Reptg. Residential Ratepayers:
8		Rorie Hollenberg, Esq. Office of Consumer Advocate
9		Reptg. PUC Staff: Edward N. Damon, Esq.
10		Edward N. Damon, Esq.
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2	INDEZ	X	
3		PAGE N	10.
4 5	WITNESS PANEL: GILBERT E. GEI SHANNON NOLIN AMANDA O. NOOI		
6	Direct examination by Mr. Damon	8	
7	Direct examination by Mr. Eaton	37	
8	Cross-examination by Mr. Linder	40	
9	Cross-examination by Ms. Hollenber	rg 43	
10	Redirect examination by Mr. Damon	46	
11	Interrogatories by Cmsr. Below	47	
12	Interrogatories by Chrmn. Getz	48	
13			
14			
15	CLOSING STATEMENTS BY:		
16	Mr. Eaton	49	
17	Mr. Dean	50	
18	Ms. Blackmore	52	
19	Mr. Epler	52	
20	Ms. Nolin	53	
21	Mr. Linder	53	
22	Ms. Hollenberg	g 54	
23	Mr. Damon	54	
24			

1			
2		EXHIBITS	
3	EXHIBIT NO.	DESCRIPTION PA	GE NO.
4	1	Letter re: Electric Assistance Program Funding and Benefit Level	10
5		(08-13-08)	
6 7	2	State of N.H. Inter-Department Communication from Amanda O. Noonan, to Commissioners & Executive Director	22
8		(09-19-08)	
9	3	Complete budgets for PSNH, UES, NHEC, National Grid, CAAs, and OEP for the 2008-2009 EAP Program Year	23
10		for the 2006-2009 EAP Program rear	
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12			
13			
14			
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PROCEEDINGS

2	CHAIRMAN GETZ: Okay. Good morning.
3	We'll open the hearing in docket DE 08-097. The purpose
4	of this proceeding is to review the 2008-2009 Program Year
5	budget and sales forecasts, to review the EAP Advisory
6	Board's recommendation that the Commission increase the
7	low income portion of the Systems Benefits Charge to 1.5
8	mills per kilowatt-hour effective October 1, and to review
9	the status of implementation of various programmatic
10	recommendations approved in previous orders. An order of
11	notice was issued on September 4 setting the hearing for
12	today, and, among other things, that order indicated that
13	the electric utilities are mandatory parties.
14	I also note for the record that the
15	Consumer Advocate has filed its Notice of Participation.
16	And, the affidavit of publication has been filed. And, we
17	also have a Petition to Intervene from The Way Home.
18	So, if we can take appearances please.
19	MR. EATON: For Public Service Company
20	of New Hampshire, my name is Gerald M. Eaton. Good
21	morning.
22	CHAIRMAN GETZ: Good morning.
23	CMSR. MORRISON: Good morning.
24	CMSR. BELOW: Good morning.
	{DE 08-097} (09-23-08)

1	MR. DEAN: Good morning. Mark Dean, on
2	behalf of the New Hampshire Electric Cooperative.
3	CHAIRMAN GETZ: Good morning.
4	CMSR. MORRISON: Good morning.
5	CMSR. BELOW: Good morning.
6	MS. BLACKMORE: Good morning. My name
7	is Alexandra Blackmore and I'm appearing on behalf of
8	National Grid.
9	CHAIRMAN GETZ: Good morning.
10	CMSR. MORRISON: Good morning.
11	CMSR. BELOW: Good morning.
12	MR. EPLER: Gary Epler, on behalf of
13	Unitil Energy Systems, Inc. Good morning.
14	CHAIRMAN GETZ: Good morning.
15	CMSR. MORRISON: Good morning.
16	CMSR. BELOW: Good morning.
17	MS. NOLIN: Shannon Nolin, on behalf of
18	New Hampshire Community Action Agencies.
19	CHAIRMAN GETZ: Good morning.
20	CMSR. BELOW: Good morning.
21	CMSR. MORRISON: Good morning.
22	MR. LINDER: Good morning. Alan Linder,
23	from New Hampshire Legal Assistance, representing The Way
24	Home. And, with me from The Way Home, is Diane Pitts, the
	{DE 08-097} (09-23-08)

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Director of Housing Services.
 2
                         CHAIRMAN GETZ: Good morning.
 3
                         CMSR. MORRISON: Good morning.
                         CMSR. BELOW: Good morning.
 5
                         MS. HOLLENBERG: Good morning. Rorie
 6
       Hollenberg and Christina Martin, here for the Office of
       Consumer Advocate.
 8
                         CHAIRMAN GETZ: Good morning.
 9
                         CMSR. MORRISON: Good morning.
                         CMSR. BELOW: Good morning.
10
11
                         MR. DAMON: Good morning, Commissioners.
       Edward N. Damon, for the Staff. And, with me this morning
12
13
       are Amanda Noonan and Robert Rohnstock.
14
                         CHAIRMAN GETZ: Good morning.
                         CMSR. MORRISON: Good morning.
15
                         CMSR. BELOW: Good morning.
16
                         CHAIRMAN GETZ: Is there any objection
17
       to the Petition to Intervene by Mr. Linder?
18
19
                         (No verbal response)
20
                         CHAIRMAN GETZ: Hearing no objection,
21
       and recognizing that the New Hampshire Legal Assistance
22
       and The Way Home have demonstrated rights, duties,
23
       privileges, or other interests that will be affected by
       this proceeding, we'll grant the Petition to Intervene.
24
                        {DE 08-097} (09-23-08)
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8
[WITNESS PANEL: Gelineau|Nolin|Noonan]

- 1 And, is there agreement on how we're
- 2 going to proceed this morning?
- MR. DAMON: Yes, there is. We would
- 4 like to present, for the Commission's consideration, a
- 5 panel of three people to discuss the matters that were
- 6 noticed in the order of notice.
- 7 CHAIRMAN GETZ: Please proceed.
- 8 MR. DAMON: Okay.
- 9 (Whereupon Gilbert E. Gelineau, Jr.,
- 10 Shannon Nolin, and Amanda O. Noonan were
- 11 duly sworn and cautioned by the Court
- 12 Reporter.)
- 13 GILBERT E. GELINEAU, JR., SWORN
- 14 SHANNON NOLIN, SWORN
- AMANDA O. NOONAN, SWORN
- 16 DIRECT EXAMINATION
- 17 BY MR. DAMON:
- 18 Q. Good morning.
- 19 A. (Noonan) Good morning.
- 20 A. (Nolin) Good morning.
- 21 Q. Could you each please state your name and business
- 22 association for the record please.
- 23 A. (Nolin) Shannon Nolin, New Hampshire Community Action
- 24 Agencies.

9
[WITNESS PANEL: Gelineau|Nolin|Noonan]

- 1 A. (Noonan) Amanda Noonan, Consumer Affairs Director at
- 2 the New Hampshire Public Utilities Commission.
- 3 A. (Gelineau) Gilbert Gelineau, Public Service Company of
- 4 New Hampshire.
- 5 Q. And, would each of you briefly describe for the record
- 6 your involvement with the Low Income Energy Assistance
- 7 Program.
- 8 A. (Nolin) I am the New Hampshire Electric Assistance
- 9 Program Director. And, I work at Belknap-Merrimack
- 10 Community Action Agency, which serves as the lead
- 11 agency for the statewide program.
- 12 A. (Noonan) I'm the Staff person at the Commission
- 13 responsible for overseeing the administration of the
- 14 Electric Assistance Program.
- 15 A. (Gelineau) I have been involved in the administration
- and design of the program since its inception
- 17 representing Public Service Company of New Hampshire.
- 18 Q. I'd like to begin, Mr. Gelineau, with a couple of
- 19 questions for you. And, I would show you a document
- 20 dated August 13, 2008, and ask you if you could please
- 21 identify that document?
- 22 A. (Gelineau) This is the recommendations of the Advisory
- Board after a review of the program in July of this
- year.

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 Q. And, on what topics are covered in that recommendation?
- What do the recommendations relate to?
- 3 A. (Gelineau) They relate to changes, a recommended change
- 4 to the program whereby the Systems Benefits Charge
- 5 would be increased from 1.2 mills per kilowatt-hour to
- 6 1.5 mills per kilowatt-hour, is the essence of the
- 7 recommendation.
- 8 MR. DAMON: And, just for the record,
- 9 that will be marked as "Exhibit 1"?
- 10 CHAIRMAN GETZ: It will be so marked.
- 11 (The document, as described, was
- 12 herewith marked as Exhibit 1 for
- identification.)
- 14 BY MR. DAMON:
- 15 Q. And, could you please summarize the recommendations and
- the reasons for the recommendation?
- 17 A. (Gelineau) Yes. Before I get to that, I just wanted to
- 18 just quickly review an order that was issued by the
- 19 Commission in January of this year. And, in that
- order, there are three key points that were approved by
- 21 the Commission, actually, they were goals for the
- 22 program. And, those goals were that the program
- 23 should, to the best of its ability within the budgets
- established, try and serve 30,000 participants. It

11
[WITNESS PANEL: Gelineau|Nolin|Noonan]

1	should attempt to minimize customers on any wait list.
2	And, it should attempt to provide the greatest benefits
3	to the most needy in the program. So, those goals were
4	the guide posts, if you will, that the Advisory Board
5	used in trying to assess "where is the program?" At
6	its meeting in July, the Advisory Board took a look at
7	the program and found that there were some 28,000
8	customers that were currently enrolled in the program,
9	and the wait list was at 3,000 customers. And, it had
10	grown to 3,000 customers over the period from October
11	of 2007, when it was approximately 1,200, to the
12	current to the then current in July of 3,000.
13	We also noted that, looking ahead, we
14	did some projections, in terms of the funding level,
15	and what could the funding level support at current
16	funding levels. And, we determined that the program
17	would only be able to support, on an ongoing basis,
18	about 25,000 customers. So, there would be, in effect,
19	we'd move from having 28,000 customers and a wait list
20	of 3,000, to serving 25,000 customers and a wait list
21	of 6,000 or so.
22	The Board also looked at so, those
23	are two of the criteria that we were failing to meet at
24	this particular point. We were trying to get to 30,000

12
[WITNESS PANEL: Gelineau|Nolin|Noonan]

1	customers, and we were below that. We also had a wait
2	list, and part of the the other criterion was to
3	eliminate the wait list. The third criterion was to
4	try and direct benefits to those most in need. And, we
5	reviewed the discount levels, and found that the
6	discount levels, as they were established after a
7	review of the program in 2006, still seemed to be
8	working. That is, if you examined the discount levels,
9	the different tiers, that, within each tier, customers
10	were still receiving on average a benefit of that
11	allowed their annual electric bill, as a percent of
12	their income, was between 4 and 5 percent. So, this is
13	a criteria that had been criterion that had been
14	established in this review in 2006. And, that part of
15	the that goal for the program seemed to be being
16	met. But, as I say, we had two goals that weren't
17	being met. We weren't serving 30,000 customers, and we
18	did have a wait list.
19	So, our assessment then moved onto, you
20	know, "well, why is that? What happened?" And, I
21	think what we looked at was the fact that electric
22	rates had been going up. And, if you looked at the
23	electric rates over the period over the prior year,
24	from July of '07 to July of '09 ['08?], electric rates

1	had gone up approximately 10 percent. So, that was one	e
2	factor leading to our inability to serve the number of	

[WITNESS PANEL: Gelineau | Nolin | Noonan]

3 customers with the available funding.

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Another factor was a shift in participation of the customers from discount tiers. And, in particular, we have six discount tiers. And, what had happened was that the smallest two discount tiers, the discount tier of 5 percent and 7 percent, customers had shifted out of those discount tiers and moved into the upper discount tiers, that is the larger discounts, 18, 33, 48 and 70 percent. So, we've moved people from the lower discount tiers, 5 and 7 percent, into these other discount tiers, where they were getting a larger discount. So, those two factors, the increase in electric rates, along with a shift in the participation levels, in the discount levels, such that the average person was getting a slightly higher discount, caused -- put pressure on the program in terms of its funding and ability to serve the number of customers that we had set out to have as far as our goals were concerned.

Some other factors that the Board considered was the current state of the economy, and, in particular, energy. If we looked at energy prices, $\{ \text{DE } 08\text{-}097 \} \quad (09\text{-}23\text{-}08)$

we found that, over the current -- over the program year, from October 2007 through July, when we did the examination, we found that heating oil prices had gone up 71 percent, propane had gone up 32 percent, gasoline was up 50 percent. So, in terms of anticipated demand, we would say that, you know, potentially customers are going -- we're going to see more customers coming to the program. So, we have a program that's stressed to start with, in terms of being able to serve the number of customers that we needed to serve. We also had an issue with the anticipated demand might go up.

[WITNESS PANEL: Gelineau | Nolin | Noonan]

Fuel Assistance Program as a leading indicator, we can find that, as of the end of last week, Fuel Assistance applications are up more than 30 percent over the same — at this same point last year. So, if we look at the weekend ending September 19th last year, as opposed to this year, the applications are up more than 30 percent. The numbers of households that have been approved for the program are up more than 20 percent. So, our concerns were — have, in fact, started to come true, in terms of the demand for programs such as the Fuel Assistance Program, as the Electric Assistance Program, is there and it is increasing.

[WITNESS PANEL: Gelineau | Nolin | Noonan]

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1	So, the next thing we looked at "well,
2	what can we do?" Well, one of the things we could look
3	at would be to change the discount level, but, as I
4	said, that's the only thing that seems to be working
5	right. The discount level is at the proper level,
6	because it's meeting the guidelines that had been
7	established in the 2006 review of the program and
8	agreed to in terms of or approved by the Commission in
9	its order in January of this year.
10	Another approach to try and relieve
11	pressure on the program might be to reduce the number
12	of participants, but that's contrary to what the goals
13	are. Again, we're already not meeting our
14	participation goals.
15	And, really, the only remaining avenue
16	seemed to be "Well, what can we do about funding?"
17	Well, the program funding is currently at 1.2 mills per
18	kilowatt-hour, and legislation is in place such that

Well, the program funding is currently at 1.2 mills per kilowatt-hour, and legislation is in place such that the Commission has the wherewithal to increase the Systems Benefits Charge, or the low income portion of the Systems Benefits Charge, as high as 1.5 mills per kilowatt-hour. Increasing the Systems Benefits Charge from 1.2 to 1.5 mills per kilowatt-hour provides an additional \$3.3 million across the state. And, if we

{DE 08-097} (09-23-08)

[WITNESS PANEL: Gelineau | Nolin | Noonan]

1	look at what the impact of that is, in terms of our
2	ability to serve additional customers, it would allow
3	us to serve upwards of 34,000 customers would be our
4	estimate. So, the additional, raising the System
5	Benefits Charge from 1.2 to 1.5 mills creates an
6	additional \$3.3 million, allowing us to serve upwards
7	of 34,000 customers. The 34,000 customers would
8	include the 28,000 that are currently on the program.
9	It would allow us to have participation of the 3,000
10	who are currently on the wait list. And, it would
11	provide room for an additional 3,000 customers to
12	participate in the program, in anticipation of this
13	seemingly additional demand that we can expect this
14	winter.

So, that's -- that's where the recommendation is coming from. Certainly, one of the things that is another factor that needs to be considered, as the Commission weighs on its decision, is, you know, "What is the impact on customers?" And, in our recommendation, you'll see that the impact on residential customers, on an annual basis, is \$2.16. So, the average residential customer will see an increase in their annual bill of \$2.16. The average small business customer will see an increase in the

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 neighborhood of \$7.50. And, the average large
- 2 commercial/industrial customer will see an increase in
- 3 their bills of approximately \$3,400. So, that's the
- 4 other side of the equation that needs to be considered
- 5 as you weigh these recommendations.
- 6 In summary, the Advisory Board is
- 7 recommending that the Commission increase the Systems
- 8 Benefits Charge from 1.2 to 1.5 mills, providing an
- 9 additional \$3.3 million, and allowing us to serve an
- 10 additional -- well, to move from serving 28,000
- 11 customers today, to being to have the potential to
- serve 34,000 customers after this change in the Systems
- 13 Benefits Charge level.
- 14 I'll pause there and see if there are
- any additional questions.
- 16 Q. Thank you, Mr. Gelineau. That was a very thorough and
- 17 logical explanation. I only would ask one more
- 18 question on this point. And, that is, is the
- 19 recommendation of the Advisory Board a consensus
- 20 recommendation or some other form of agreement on the
- 21 recommendation?
- 22 A. (Gelineau) It is a consensus of the Advisory Board,
- 23 yes.
- Q. I'd like now, Ms. Noonan, to turn to the question of ${DE 08-097} \quad (09-23-08)$

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 the budgets. And, --
- 2 CHAIRMAN GETZ: Actually, before we go
- 3 off that, so I don't lose track of this question, --
- 4 MR. DAMON: Okay.
- 5 CHAIRMAN GETZ: -- I just want to follow
- 6 up with Mr. Gelineau. In looking at the August 13 letter
- 7 that's been marked for identification as "Exhibit Number
- 8 1", to make sure I've got the correct numbers of the
- 9 waiting lists. So, the current waiting list is 3,000.
- And, it says "the Board expects demand for EAP to continue
- 11 to increase" and "the wait list to grow beyond 6,000".
- 12 WITNESS GELINEAU: The current, the wait
- list as of July, when we did this review, was 3,000.
- 14 Actually, today, it's a little bit higher than that. I
- think it's more like 38-ish, something like that?
- WITNESS NOLIN: 4,200.
- 17 WITNESS GELINEAU: 42, okay. So, it's
- 18 continuing to grow. And, this is what we had anticipated.
- 19 You had mentioned "6,000". I think that what the "6,000"
- 20 number comes from the idea that, from a financial
- 21 viability standpoint, we would need to move the program to
- 22 25,000 participants, which would increase the wait list by
- 23 3,000. And, using the numbers that we were using in July,
- with a wait list of 3,000, and adding another 3,000,

[WITNESS PANEL: Gelineau|Nolin|Noonan]

- 1 that's where the "6,000" number comes from. Moving 28,000
- 2 to 25 creates 3,000 additional wait listed customers, you
- 3 already had 3,000 on the wait list. That's your total of
- 4 6,000.
- 5 CHAIRMAN GETZ: Okay. That gets you to
- 6 31,000.
- 7 WITNESS GELINEAU: Right.
- 8 CHAIRMAN GETZ: That's what I've been
- 9 trying to make sure I understand. If your -- Your
- recommendation would serve 34,000 people?
- 11 WITNESS GELINEAU: Correct.
- 12 CHAIRMAN GETZ: And that substantially
- takes care of the expected growth in the wait list?
- 14 WITNESS GELINEAU: It provides some
- 15 headroom. In other words, if we had people -- well, right
- now, if we took the actual numbers of 42, and added it to
- 17 28, it's actually -- some of this headroom, if you will,
- 18 that will be created by increasing the Systems Benefits
- 19 Charge has already been used up. But it does still
- 20 provide some additional room for additional participation.
- 21 CHAIRMAN GETZ: Thank you.
- 22 CMSR. BELOW: And, I'd like to follow
- 23 up, just to understand the numbers a little better. If
- 24 you took -- you're saying the current program funding, at

[WITNESS PANEL: Gelineau|Nolin|Noonan]

- 1 1.2 mills, combined with current electric rates and this
- 2 shift towards a slightly higher average percentage
- discount per participant, suggests that the current
- 4 funding level could only support about 25,000 households
- on an ongoing basis, is that correct?
- 6 WITNESS GELINEAU: That's correct.
- 7 CMSR. BELOW: And, if we -- And, going
- 8 from 1.2 mills to 1.8 mills would be a 25 percent
- 9 increase, that --
- 10 WITNESS GELINEAU: 1.5 mills, not "1.8".
- 11 CMSR. BELOW: Right. I'm sorry. I was
- 12 looking at the "\$0.18 cents per month". Going from the
- 13 1.2 mills to 1.5 mills, that 0.3 mill increase is
- 14 25 percent of the current 1.2 mills, is that correct?
- 15 WITNESS GELINEAU: Yes, that's correct.
- 16 CMSR. BELOW: Okay. So, if the
- 17 additional participants had the same average discount on
- 18 the same average bill as existing participants, the 25,000
- 19 you're assuming you could support on a sustainable basis,
- that would suggest a 25 percent increase over 25,000,
- which is an additional 6,250, which would only be 31,250
- 22 total, compared to what you've said is maybe 34,000 that
- 23 it could support at 1.5 mills. And, just to also, in
- contrast, if you took 28,000, which are being served now,

[WITNESS PANEL: Gelineau|Nolin|Noonan]

- and increased that by 25 percent, that's an additional
- 2 7,000, which would be 35,000. Your 34,000 is between
- 3 those two numbers. Can you explain that? Is that due,
- 4 perhaps, to the fact that the average percentage discount
- 5 for people on the wait list and additional people would be
- 6 less than the current average participant?
- 7 WITNESS GELINEAU: Bingo. Yes. That's
- 8 the answer.
- 9 CMSR. BELOW: Okay.
- 10 WITNESS GELINEAU: Essentially, what's
- 11 happening is that, because the system is designed to or
- 12 one of the criterion is to serve the most needy first, the
- 13 wait list, over a period of time, will tend to have those
- 14 who would fall into the lowest discount level or the
- 15 highest percent -- the highest percent of poverty level,
- so that their discounts would more likely be of a
- 5 percent or the 7 percent level, as opposed to the 33 or
- 18 70 percent level, for example. And, therefore, when we
- 19 did the calculations, we took that into account and came
- 20 up with the numbers that we did.
- 21 CMSR. BELOW: Okay. Thank you.
- MR. DAMON: Thank you.
- 23 BY MR. DAMON:
- Q. Ms. Noonan, I'm going to show you a document that's a $\{ DE\ 08-097 \} \quad (09-23-08)$

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 memorandum dated September 19th, 2008, and ask you if
- 2 you can identify that please?
- 3 A. (Noonan) This is a memo that was -- I submitted in
- 4 08-097, relative to the proposed budgets for the
- 5 2008-2009 EAP Program Year.
- 6 MR. DAMON: I'd like to over this as the
- 7 next exhibit. And, I'll give this to the Clerk.
- 8 CHAIRMAN GETZ: It will be marked for
- 9 identification as "Exhibit Number 2".
- 10 (The document, as described, was
- 11 herewith marked as Exhibit 2 for
- identification.)
- 13 BY MR. DAMON:
- 14 Q. And, while I'm still up, let me show you also another
- 15 package of documents, which purport to be the complete
- 16 underlying budgets that have been submitted to the
- 17 Commission in this docket.
- 18 A. (Noonan) Yes. These are the budgets of the
- 19 participating utilities, Community Action Agencies, and
- the Office of Energy and Planning for the 2008-2009 EAP
- 21 Program Year.
- 22 MR. DAMON: And, I'd like to offer this
- as the next exhibit as a package.
- 24 CHAIRMAN GETZ: Okay. It will be marked

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- for identification as "Exhibit Number 3".
- 2 (The document, as described, was
- 3 herewith marked as Exhibit 3 for
- 4 identification.)
- 5 BY MR. DAMON:
- 6 Q. Ms. Noonan, could you please summarize your memorandum
- 7 regarding the budgets and the recommendations regarding
- 8 them?
- 9 A. (Noonan) Certainly. Each year the participating
- 10 utilities, the Community Action Agencies, and OEP
- submit their budgets for the upcoming program year, and
- the EAP program year runs October 1 through
- 13 September 30th. These budgets, for the utility
- budgets, consist of things such as production and
- 15 printing of educational materials, customer service,
- legal service, IT support/computer support for the
- 17 Electric Assistance Program. OEP's budget consists of
- 18 its role within the Electric Assistance Program in
- order to provide process evaluation services every
- 20 three years, to look at whether the program has met the
- 21 level of need within the limits of the available
- 22 Systems Benefits Charge, whether the program conforms
- to program guidelines, and whether it operates
- 24 efficiently. And, then, the Community Action Agency

24 [WITNESS PANEL: Gelineau|Nolin|Noonan]

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1	budget, their costs are directly related to their
2	administration of the Electric Assistance Program, such
3	as client outreach, intake, application processing,
4	monitoring and compliance reporting, those types of
5	activities.
6	The budgets for the 2008-2009 Program
7	Year, in total, are lower than those for the 2007-2008
8	Program Year. I would note, however, that the
9	2007-2008 EAP Program Year budgets had some items in
10	there that were one-time costs. You may recall, in
11	last year's proceeding, to look at the Electric
12	Assistance Program and the efficiency of the program,
13	were there ways to streamline it? There were a number
14	of IT initiatives identified, primarily for the
15	Community Action Agencies, to help streamline their
16	operation. And, the cost of achieving those were
17	included in the 2007-2008 budget. So, when you remove
18	those costs, and you look at the pure ongoing
19	administrative costs for the program, the 2008-2009
20	budget is slightly higher, 1.64 percent higher than the
21	prior year.
22	Looking at those costs in more detail,
23	they're primarily driven by increases that the
24	Community Action Agencies are experiencing in their
	{DE 08-097} (09-23-08)

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program.

[WITNESS PANEL: Gelineau | Nolin | Noonan] 1 budget, increased benefit costs for their employees, 2 increased travel costs, outreach out to clients that 3 cannot or will not be able to make it into the office 4 this year, either for medical or for just cost reasons 5 of not being able to afford to drive to the office. 6 So, their costs have increased in terms of the cost of 7 traveling and the increased cost of gasoline. The need to replace some aging computer equipment that was 8 purchased when the EAP was first started, in 2002, and 9 10 that equipment is now being phased out. So, there are some portions of those costs in this year's budget. 11 12 And, increases in their own energy costs for their

Those are the primary drivers in the approximately two percent increase in the CAP budget and the overall 1.64 percent increase in the total 2008-2009 EAP Program Year budget. Clearly, what's not said there is that the utility budgets have decreased slightly to offset that increase in the CAP budget.

facilities that house their staff that administer the

- Q. And, as I understand it, the OEP's budget has stayed the same as the last year?
- 23 A. (Noonan) Yes, that's correct. The Office of Energy and
 24 Planning's budget has no change from its budget from

 {DE 08-097} (09-23-08)

[WITNESS PANEL: Gelineau|Nolin|Noonan]

- 1 last year.
- 2 Q. Ms. Noonan, in your opinion are these proposed budgets
- 3 reasonable?
- 4 A. (Noonan) Yes. Reviewing the utility costs, these are
- 5 expenses that the utilities would not incur absent the
- 6 Electric Assistance Program, and they're all reasonable
- 7 costs associated with the administration of that
- 8 program. The same is true for the Community Action
- 9 Agency costs, they're all directly related to their
- 10 administration of the Electric Assistance Program.
- 11 And, OEP's proposed costs are also directly related to
- their role in the Electric Assistance Program.
- 13 Q. And, I take it that you recommend the Commission
- 14 approve these proposed budgets as filed?
- 15 A. (Noonan) I do.
- 16 Q. Now, you had a technical session with the utilities and
- 17 the other participants presenting budgets. And, I
- 18 would ask you, were there any outstanding issues that
- 19 were discussed during those -- during that technical
- 20 session regarding the budgets?
- 21 A. (Noonan) No. There was general discussion about the
- 22 budgets, what was different from prior years, what some
- of the drivers might have been, but there were no
- outstanding issues after that technical session.

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 Q. And, were there any objections on the part of any
- 2 participant to the budgets as presented?
- 3 A. (Noonan) There were none voiced at the technical
- 4 session.
- 5 Q. Okay. Thank you very much. Ms. Nolin, I'd direct my
- 6 last questions to you. And, I think what I would do is
- 7 start off by asking you to give an update regarding the
- 8 items that were to be accomplished as a result of last
- 9 year's extensive review of the Energy Assistance
- 10 Program. I know there's a number of items, and let me
- 11 just clue you into what they are, and maybe you could
- 12 explain what the recommendation or what the plan as
- 13 announced last year was, and then address what has been
- done, if anything, to implement those items.
- 15 A. (Nolin) Okay.
- 16 Q. Okay? And, I'd start off with the matter of the
- 17 recertification of program participants and
- 18 streamlining the notice process?
- 19 A. (Nolin) Okay. The streamlining of the notification
- 20 process is that previously we had contacted the
- 21 participants with two letters and a phone call; 97 days
- out, 67 days out, and a phone call at 37 days. And, it
- 23 was recommended that we, as a cost-saving measure, go
- to one letter and one phone call. And, so, we have

[WITNESS PANEL: Gelineau|Nolin|Noonan]

- 1 implemented that. We send one letter at 45 days out,
- 2 and this is for their recertification, to notify them
- 3 that their certification is coming up. And, we also
- 4 have changed and chosen to send that letter on yellow
- 5 paper, so that it gets their attention. And, then, 20
- 6 days out from their date of certification,
- 7 recertification, we call them, and remind them that
- 8 they need to come in to recertify or they will lose
- 9 their discount. And, that has resulted in some cost
- 10 savings, probably slightly less than what was
- originally anticipated, which was around 22,000, simply
- 12 because of the cost of postage had increased when that
- 13 estimate was provided.
- 14 Q. Has the experience of the Community Action Agencies, in
- implementing this change, been favorable as far as the
- operation of the program itself goes?
- 17 A. (Nolin) Yes, it has.
- 18 Q. Okay. Next, there was an action item regarding a file
- 19 transfer format and the unique identifier, and could
- 20 you just identify what the Community Action -- what was
- going to happen and what has happened?
- 22 A. Certainly. There were -- In the past, the files were
- 23 transmitted in a CSV format, which resulted in problems
- 24 when the utilities opened those files, they would be

opening them in Excel, and it would drop the leading

2 zero, creating a lot of transmission errors, problems

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- with getting people on the program. And, so, it was
- 4 recommended that the file format be changed, so that
- 5 those transmission errors would be reduced. And, that
- 6 has taken place, and we no longer have the problem with
- 7 the leading zeros in the opening of the files.
- 8 Q. Okay. Next, automating utility enrollment. And, I
- 9 don't know if that's perhaps a question for you or for
- 10 Gil, depending on how you want to handle that one.
- 11 A. (Nolin) Well, the recommendation was to look at
- 12 transmission errors over the 12 -- over a 12-month
- 13 period. And, that's something that we've done. Adding
- 14 the Excel format to the files has certainly decreased
- 15 the number of errors in that, so that we -- we've not
- automated the utility enrollment process at this point.
- 17 But, looking at the error rate, it has been decreased.
- 18 And, so, therefore, part of the problem has been taken
- 19 care of. I think the automatic enrollment will
- 20 eventually, down the road, we can look to program that,
- 21 so that we can send -- we do daily enrollments to the
- 22 utilities, however, then they manually input these
- participants in their system. So, in the future, we're
- 24 hopeful that we can work and -- work through getting

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 that to be an automated process.
- 2 One reason we didn't proceed this year
- 3 is we had two utilities that had major account number
- 4 conversions. And, not knowing, you know, exactly how
- 5 that was all going to play out, we wanted to wait on
- 6 some of these until after that happened. I'm happy to
- 7 report it happened, and we've done well with the
- 8 conversion.
- 9 Q. Okay. Now, the order that dealt with this, Order
- Number 24,795, states that "The Advisory Board will
- 11 further consider the matter of automating the utility
- 12 enrollment process." Has that actually occurred yet or
- 13 are you still trying to obtain more data before you
- decide what to do on this point?
- 15 A. (Nolin) We're still trying to obtain more data at this
- 16 point.
- 17 Q. Another item was the removal of participants from the
- 18 EAP, that is software to generate the removal list that
- 19 will be transmitted to the utilities?
- 20 A. (Nolin) Yes, that's something that, again, we did want
- to wait until after we got through the PSNH conversion.
- That's something that we will be having our IT people
- looking at to proceed with the utilities, now that
- those are complete.

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 Q. And, Mr. Gelineau, can you tell us when is that
- 2 conversion expected to be completed?
- 3 A. (Gelineau) I can address -- There were several
- 4 utilities that did conversions. I can address the one
- 5 that Public Service has undertaken. And, right now,
- 6 that conversion has already taken place. It was
- 7 initiated over the Fourth of July, and it is in place
- 8 now.
- 9 Q. So, is this an item that can move forward, now that
- 10 Public Service's conversion has taken place?
- 11 A. (Nolin) Yes.
- 12 A. (Gelineau) Yes, but I'm going to say "Yes, but". I
- 13 think that, at this point, this system that we're
- 14 working with, that we're using, is actually being used
- not only by Public Service, but all of the operating
- 16 companies served by Northeast Utilities. So,
- 17 currently, we have two of those four operating
- 18 companies that are on the system. We have another two
- 19 that are going to be converted in October, mid October.
- 20 And, right now, we're not making any changes to the
- 21 system, because of trying to keep the system stable
- during the times that other companies are being
- 23 converted to it. So, we are going to be in a position
- I expect next year to make changes, but right now we're

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- in what I'll call a "lock down mode" on this system,
- and not making any changes in it right now.
- 3 Q. Okay. By "next year", you're speaking about the next
- 4 calendar year or the next program year?
- 5 A. (Gelineau) Yes, could be both. But, I mean, it would
- 6 not take place until the next, until 2009. So, it's
- 7 not something that could take place, for example,
- 8 October 1st of this year.
- 9 Q. Okay. Okay, Ms. Nolin, going back to you. There were
- 10 a number, in fact, six changes suggested regarding the
- 11 EAP software and system platform measures. And, if you
- 12 could just sort of summarize what those are. Or, maybe
- 13 the better way to do that would be, perhaps from the
- 14 other way, of the six suggested changes to be
- implemented, have all of them been implemented or are
- there any that still remain to be implemented?
- 17 A. (Nolin) I'm not exactly sure on the six. I do have
- 18 some listed out myself. One of them being there was a
- 19 recommendation that the data from the utilities to the
- 20 EAP system be encrypted.
- 21 Q. Right.
- 22 A. (Nolin) And, that we have completed the process with
- one utility, started the process with another utility,
- and, again, wanting to wait until the conversion to get

through with PSNH, you know, before we started that

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 2 process. But that will -- we will initiate that
- 3 process with them.
- 4 Q. So, that's in progress?
- 5 A. (Nolin) Yes.
- 6 Q. Yes. Okay.
- 7 A. (Nolin) Another was that the daily enrollment files
- 8 that we send to the utilities, in the past, they had
- 9 just been sent as an e-mail attachment. And, we now
- 10 have a secure hyperlink where the utilities go to and
- 11 pick up their files. So, that's been secured. Also
- 12 discussed was e-mail communications between the
- 13 Community Action Agencies and the utilities being
- 14 encrypted. It was not a recommendation to do that,
- 15 however, it was discussed that we would look into the
- 16 cost of doing that and look at that in the future.
- 17 And, that's something that we do have on our agenda.
- 18 There was internally generated and
- 19 validated internet certificates. Those have been
- 20 installed and secured or secured and installed. There
- 21 was recommendations to convert to a single system
- 22 platform for data storage, and that process -- and
- funds were provided to do that, and that equipment has
- 24 been purchased and installed. The data migration has

- taken place and is being tested currently. We do have

 -- also was recommended that daily backups were done

 and off-site storage be secured, and that also has been

 completed.
 - Q. Okay. Another item was the utilization of Microsoft SQL Server 2005 reporting system, in order to perform so called "ad hoc" reporting and information gathering.
- 8 A. (Nolin) Uh-huh.

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- Q. Could you update us on the status of that?
- A. (Nolin) That is -- It is installed, it is useable.

 It's -- I went to a couple of training sessions on how
 to use it. My experience is not in computers, so it's

 -- I'm able to develop simple reports. But we do have
 someone on board that knows the software well and can
 create ad hoc reports as needed.
 - Q. So, this new system appears to be working well, as far as the Community Action Agency is concerned?
- 18 A. (Nolin) Yes.
- 19 Q. Now, there was another report, ad hoc reporting product
 20 called "Report Mill", and the Community Action Agencies
 21 were going to delay the final implementation of that in
 22 order to concentrate on the Microsoft product. Is that
 23 where that's at?
 - A. (Nolin) The Microsoft product replaced the Report Mill.

[WITNESS PANEL: Gelineau | Nolin | Noonan]

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Τ	Q.	Okay.	Ana,	tne	Community	Action	Agencies	were	alsc

- 2 going to establish three service level agreements, one
- for software support, another for system management,
- 4 and a third for hardware support. Has that occurred?
- 5 A. (Nolin) We have service level agreements in place for
- 6 the system management and the hardware support. We do
- not have one for the software support currently. We
- 8 did previously. We were notified that the former
- 9 software vendor was terminating the relationship with
- 10 us. And, we needed to get someone on board and in
- 11 place. So, we now have someone that is on a time and
- 12 materials basis. And, the RFP for the software support
- 13 will go out within the next quarter.
- 14 Q. Okay. Another item was eligibility referrals, and the
- 15 coordination of those with other agencies, in terms of
- sharing income determination information for enrollment
- 17 purposes. And, that was perhaps a longer term project
- 18 than some of these other ones, but I understand that
- 19 there has been some work done on that in the last year?
- 20 A. (Nolin) The New Hampshire Community Action Agencies are
- 21 part of a group that is studying -- there's a project
- 22 called the "Front Door Access Project". And, the
- 23 Department of Health and Human Services is
- 24 investigating the -- looking at kind of one-stop

[WITNESS PANEL: Gelineau|Nolin|Noonan]

- shopping, if you will. And, as a result of that, the
- 2 Community Action Agencies are on a working group.
- 3 There are community forums being held throughout the
- 4 state. And, part of that whole process is the sharing
- of information. Basically, they are looking at using
- 6 the latest technology, being able to scan documents
- 7 that are needed by more than one social service agency
- for the same participant. And, we -- a subcommittee
- 9 has been formed out of the EAP Working Group, that we
- 10 have not yet met, however, we were waiting to get
- 11 results and an update from the Community Action
- 12 Agencies, as far as where that whole process is. And,
- 13 that is something that, as Community Action Agencies,
- 14 we'll be looking to work with them on that. And, EAP
- would certainly be a part of that.
- 16 Q. So, on that, no recommendations have been made to the
- 17 Advisory Board yet regarding the feasibility of
- developing and implementing a system like that?
- 19 A. (Nolin) That's correct.
- 20 Q. But that still is an action item in progress?
- 21 A. (Nolin) Yes.
- 22 MR. DAMON: Okay. Thank you. I have no
- 23 further questions.
- 24 CHAIRMAN GETZ: Thank you. Mr. Eaton.

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 MR. EATON: Thank you, Mr. Chairman.
- 2 BY MR. EATON:
- 3 Q. Mr. Gelineau, what date have the utilities or the
- 4 Advisory Board proposed for the rate change to take
- 5 place?
- 6 A. (Gelineau) October 1st, 2008. This is the increase
- from 1.2 to 1.5 that you're referring to?
- 8 Q. Yes.
- 9 A. (Gelineau) Yes.
- 10 Q. Are there any circumstances peculiar to PSNH concerning
- 11 the implementation of that rate change?
- 12 A. (Gelineau) Yes. In particular, Public Service is
- seeking a waiver such that it would be able to
- 14 implement this rate change such that it would be done
- on a bills rendered basis, as opposed to a service
- 16 rendered basis.
- 17 Q. And, what would the reason be for that?
- 18 A. (Gelineau) As the Company has discussed with Staff in
- other venues, the system that we installed last July
- 20 has the capability to deal with bills on a service
- 21 rendered basis. However, the way the system was
- 22 initially set up, it is -- it's designed as a bills
- rendered right now. Meaning that there are certain
- 24 billing modules that have tables in them, those tables

[WITNESS PANEL: Gelineau|Nolin|Noonan]

- 1 need to be changed, and the system needs to be retested
- 2 to operate on a service rendered basis. As it is right
- now, we're unable to do a service rendered billing
- 4 adjustment. So, it needs -- So, we need to seek this
- 5 waiver until such time as these tables are modified.
- 6 It would be our intent, and it had been our intent to
- 7 be able to do this at the anticipated first billing
- 8 change in January of 2009. However, this, quite
- 9 frankly, this billing change wasn't anticipated when we
- installed the system. And, consequently, we are in a
- 11 position, as I indicated earlier, where the system is
- 12 locked down because of the other operating companies
- 13 that are going to be moved into the system in mid
- October. And, so, we come to a point where we are
- 15 seeking this waiver such that we would be able to offer
- this or implement this rate adjustment October 1st on a
- 17 bills rendered basis.
- 18 MR. EATON: Specifically, Mr. Chairman,
- 19 that's New Hampshire Puc Rule 1203.05(b) and (c). We're
- 20 requesting that waiver herein.
- 21 CHAIRMAN GETZ: Thank you.
- 22 BY MR. EATON:
- 23 Q. Do you have anything to add to your testimony,
- 24 Mr. Gelineau?

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 A. (Gelineau) No, I don't. Thank you.
- 2 MR. EATON: Thank you. That's all I
- 3 have.
- 4 CHAIRMAN GETZ: Okay. I'm also going to
- 5 go around the room to give the opportunity to question the
- 6 witnesses. But, if any of the other utilities have issues
- 7 regarding "bills rendered" versus "service rendered", if
- 8 the counsel could address those issues at this point, that
- 9 would be helpful.
- 10 So, Mr. Dean, do you have questions or
- an issue on the "bills rendered"?
- 12 MR. DEAN: I have no questions. And,
- 13 I'm unaware of any issue concerning the timing of the
- 14 billing, as far as the bills rendered or service rendered
- 15 basis.
- 16 CHAIRMAN GETZ: Thank you. Ms.
- 17 Blackmore?
- 18 MS. BLACKMORE: I have no questions of
- 19 the panel. And, I don't believe we have the same concern
- about the billing.
- 21 CHAIRMAN GETZ: Thank you. Mr. Epler?
- 22 MR. EPLER: Yes. I have no questions.
- 23 And, we don't have any questions concerning the billing
- 24 matter.

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[WITNESS PANEL: Gelineau|Nolin|Noonan]

1 CHAIRMAN GETZ: Thank you. Mr. Linder?

- 2 MR. LINDER: I do have a few questions,
- and perhaps Ms. Nolin might be able to help us on this.
- 4 BY MR. LINDER:
- 5 Q. In the January 30th Order 24,820, that was referred to
- 6 earlier, on Pages 7 and 8, I think, Ms. Nolin, you have
- 7 a copy of that. And, I just wondered if you could
- bring us up-to-date on the types of reports that we are
- 9 seeking to generate, so that those reports can be used
- 10 to help evaluate the EAP program. And, you may not
- 11 have an answer with respect to every report that's
- 12 listed on Pages 7 and 8 of the order. But, if you
- could just kind of give us an overview of what kinds of
- 14 reports that are referenced in the Monitoring and
- 15 Evaluation Manual can now be produced and are being
- 16 produced and which ones we still need to work on?
- 17 A. (Nolin) Yes. Some of the reports listed on Page 8 of
- 18 this are "Ratio of Electric Bills to Income", and that
- 19 -- that I would have to check on, because I haven't
- 20 checked it in the recent past. "Program Participants
- 21 by Poverty Level", we do have that particular report.
- 22 "Participant Demographics" we have. "Program
- 23 Participation Reports" we have. "Timely Payment,
- 24 Complete Payments and Partial Payments and No

[WITNESS PANEL: Gelineau|Nolin|Noonan]

- 1 Payments", we do have reports, however, I would -- I
- would not be able to verify their validity, simply
- 3 because we would need to -- one of the processes is to
- 4 check that against reports that may be generated by the
- 5 utilities, to have -- to be able to verify the results.
- And, let's see, "Benefits Paid to Counties and Towns",
- 7 we have that information. We have "Denial and Waiting
- 8 List" information. I think that's those that are
- 9 listed there. Off the top of my head, I can't think --
- 10 there's a "Weekly EAP Status Report" that tracks the
- 11 number of participants by utilities. That's the one
- 12 that gets mailed out to all the parties. And, I can't
- think of any others right now.
- 14 Q. And, the reports that can be produced now and that are
- 15 being produced, how frequently would you be looking at
- them as the Statewide Administrator of the EAP?
- 17 A. (Nolin) Well, there are some that I look at daily, some
- 18 that I look at weekly and probably monthly, depending
- 19 how they fit into the program.
- 20 Q. And, are any ad hoc reports being produced at this
- 21 time?
- 22 A. (Nolin) Very simple ones. I've not tackled any big,
- 23 complicated ones yet.
- Q. But would you expect that, by this time next year, that $\{ DE\ 08-097 \} \quad (09-23-08)$

[WITNESS PANEL: Gelineau|Nolin|Noonan]

- 1 basically all the reports that are referenced in the
- 2 order will be being produced on a regular basis and the
- 3 ad hoc reports will be being produced on a regular
- 4 basis by this time next year?
- 5 A. (Nolin) Yes.
- 6 Q. Okay. And, finally, you referenced the "Weekly EAP
- 7 Report" that shows the number of participants and the
- 8 number of folks on the waiting list and the number of
- 9 applications that have been denied, is that right?
- 10 A. (Nolin) Yes.
- 11 Q. And, currently, there's roughly about a little over
- 12 4,000 folks on the waiting list right now?
- 13 A. (Nolin) About 4,200.
- 14 Q. And, as the winter goes on, with the conditions that
- 15 Mr. Gelineau described in his testimony, would you
- 16 expect that waiting list to grow?
- 17 A. (Nolin) Yes. I would expect that we'll see many more
- 18 people this winter than in the past.
- 19 Q. And, Mr. Gelineau indicated that, compared to this time
- 20 last year, there are more applications for both Fuel
- 21 Assistance and EAP, would that be correct?
- 22 A. (Nolin) That is correct.
- 23 Q. And, you would expect the number -- you're expecting
- the number of Fuel Assistance applicants to be a higher

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 number than last year?
- 2 A. (Nolin) Yes, definitely.
- 3 Q. And, are you seeing any particular -- are you seeing an
- 4 increase now in any particular categories of
- 5 applicants, such as elderly or any other category?
- 6 A. (Nolin) I think that, well, just to use a term in the
- 7 working force, people that are working, two-parent
- 8 households that are working coming in, they just can't
- 9 make ends meet, and so they're looking for assistance,
- 10 where, in the past, they never did.
- 11 Q. And, you're seeing much more of that now?
- 12 A. (Nolin) Yes.
- MR. LINDER: Thank you very much.
- 14 WITNESS NOLIN: You're welcome.
- MR. LINDER: I have no further
- 16 questions, your Honor.
- 17 CHAIRMAN GETZ: Thank you.
- 18 Ms. Hollenberg.
- 19 MS. HOLLENBERG: Thank you. Ms. Nolin,
- 20 I just have a few questions.
- 21 WITNESS NOLIN: Okay.
- 22 BY MS. HOLLENBERG:
- 23 Q. You mentioned, in terms of the three service level
- 24 agreements, that there was one not in place for the

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 software support, and that you "expect an RFP to go out
- 2 next quarter". Do you have a date specific when you
- 3 expect that RFP to go out?
- 4 A. (Nolin) No, I don't.
- 5 Q. When you say "next quarter", what do you mean by that?
- 6 A. (Nolin) Within the next quarter.
- 7 Q. Within the next quarter, which would be ending in
- 8 December?
- 9 A. (Nolin) Well, within the next three months.
- 10 Q. Within the next three months, okay. And, then, when
- 11 you talked "eligibility referrals", you discussed a
- 12 working group that the Community Action Agencies were
- 13 participating in, and that you're looking at scanning
- documents to share between agencies, and then you
- 15 mentioned something about "waiting for an update from
- the Community Action Agencies". Could you explain what
- 17 you meant by that?
- 18 A. (Nolin) That was to report back to the subcommittee of
- 19 the EAP Working Group, --
- 20 Q. And, what would --
- 21 A. (Nolin) -- for progress that the Community Action
- 22 Agencies have made with the HHS in that endeavor.
- 23 Q. To scan documents for sharing purposes or overall?
- 24 A. (Nolin) Overall.

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 Q. Okay. You just responded to some questions from The
- Way Home about some reports, ad hoc reports. And, you
- 3 mentioned something about the "payment reports not
- 4 being valid". Could you explain what you meant by
- 5 that?
- 6 A. (Nolin) Well, without looking at them and being able to
- 7 reconcile them with utility reports, it's difficult for
- 8 me to verify the accuracy of them, is all I was trying
- 9 to say.
- 10 Q. So, you can -- So, you can run the reports, but you
- 11 would need to have a utility report to reconcile, in
- order to confirm their validity?
- 13 A. (Nolin) Uh-huh.
- 14 MS. HOLLENBERG: Okay. If I could just
- 15 have one second please.
- 16 (Atty. Hollenberg conferring with Ms.
- 17 Martin.)
- 18 MS. HOLLENBERG: Thank you. I don't
- 19 have any further questions.
- 20 CHAIRMAN GETZ: Thank you. Mr. Damon?
- 21 MR. DAMON: Yes, I just have one
- follow-up question I'd like to ask Ms. Noonan.
- 23 REDIRECT EXAMINATION
- 24 BY MR. DAMON:

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 Q. Public Service has requested a waiver so that it could
- 2 implement the rate increase on a bills rendered basis.
- 3 And, my question would be, if that waiver is granted,
- 4 does that somehow adversely affect how the EAP program,
- 5 as a whole, with respect to the other utilities,
- 6 operates?
- 7 A. (Noonan) No, I don't believe so. What it simply would
- 8 do is, if you applied the rate change on a service
- 9 rendered basis, customers that have usage in the month
- 10 of September and the month of October, on their bills
- 11 would only pay the higher System Benefit Charge on the
- 12 usage from October 1st forward, to whatever the end of
- 13 their bill cycle was. If you do it on a bills rendered
- basis, your whole billing period, that rate change
- 15 would apply to your whole billing period. So, I guess,
- in essence, it might even have a positive impact on the
- 17 Electric Assistance Program, because there would be
- 18 slightly more income coming into the program than if
- 19 you did it on a service rendered basis. So, I don't
- 20 think it would have an adverse impact on any of the
- other utilities or the programs.
- 22 Q. So that it's possible and entirely feasible for Public
- 23 Service to go forward on a bills rendered basis, while
- 24 the other utilities go forward on a service rendered?

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 A. (Noonan) Yes.
- 2 MR. DAMON: Okay.
- 3 CHAIRMAN GETZ: So, I take it you're
- 4 saying that "there's no technical issue", but, to the
- 5 extent there is an issue, arguably it could be one of
- 6 equity with respect to PSNH customers versus other
- 7 customers?
- 8 WITNESS NOONAN: That's true, yes.
- 9 BY CMSR. BELOW:
- 10 Q. Yes, I have some questions on the budget, starting, I
- 11 guess, with Ms. Noonan. Are the budgets for the
- 12 utilities and the underlying CAP Agency budgets, in
- 13 effect, fixed, regardless of whether the revenue comes
- from 1.2 mills or 1.5 mills?
- 15 A. (Noonan) Yes. There's no reflection within the
- 16 Community Action Agency's budget or that I'm aware of
- 17 within the utilities' budget of a higher EAP case load
- if the System Benefit Charge were to be raised to 1.5
- 19 mills. So, there would be no adjustment upward or
- downward.
- 21 Q. Okay. And, that's essentially because they take the
- 22 applications in any case and whether they're wait
- 23 listed or not doesn't affect the administrative costs
- 24 materially?

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- 1 A. (Noonan) That's correct.
- 2 Q. And, you would agree, Ms. Nolin?
- 3 A. (Nolin) Yes.
- 4 Q. Okay. So, the effect of that is to say that an
- 5 incremental increase in the revenue, say from 1.2 mills
- 6 to 1.5 mills that's been recommended, all of that
- 7 incremental increase essentially goes towards benefits,
- 8 and not additional administrative cost, is that
- 9 correct?
- 10 A. (Noonan) That's correct.
- 11 Q. So, essentially, those additional dollars, that
- 12 additional 25 percent revenue, can also serve more
- participants than the first set of dollars, because
- 14 there's not additional administrative cost from that?
- 15 A. (Noonan) Yes.
- 16 CMSR. BELOW: Okay. That's all.
- 17 BY CHAIRMAN GETZ:
- 18 Q. And, just following up, Ms. Noonan, on the question
- 19 about the PSNH bills rendered versus other companies
- 20 and service rendered, the incremental effect, I think
- according to the recommendation, for a 600
- 22 kilowatt-hour bill is 18 cents a month. So, to the
- 23 extent that there is some differentiation, it would be
- 24 some portion of the 18 cents, and would you agree that

[WITNESS PANEL: Gelineau | Nolin | Noonan]

- that is a negligible difference?
- 2 A. (Noonan) Yes, I would.
- 3 CHAIRMAN GETZ: Okay. Thank you. Any
- 4 other questions for the panel?
- 5 (No verbal response)
- 6 CHAIRMAN GETZ: Okay. Then, hearing
- 7 nothing, then you're excused. Thank you very much. Are
- 8 there any other witnesses to be tendered this morning?
- 9 (No verbal response)
- 10 CHAIRMAN GETZ: Okay. Then, is there
- 11 any objection to striking identifications and admitting
- the exhibits into evidence?
- 13 (No verbal response)
- 14 CHAIRMAN GETZ: Hearing no objection,
- they will be admitted into evidence. Is there anything
- else to address, before we provide the opportunity for
- 17 closings?
- 18 (No verbal response)
- 19 CHAIRMAN GETZ: Hearing nothing, then
- 20 we'll start with Mr. Eaton.
- 21 MR. EATON: Thank you, Mr. Chairman. I
- 22 believe that the parties and the working group all believe
- that this increase is needed in order to achieve the goals
- that the Commission approved for no waiting list and to

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1 serve the lower income tiers the best as possible. The
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- 2 rate impact is minimal. I think we recommend that the
- 3 budgets are also reasonable, with very little change from
- 4 previous years. And, we'd also request that the
- 5 Commission grant the waiver that we've requested, so that
- 6 we could implement the increase on a bills rendered basis.
- 7 Thank you.
- 8 CHAIRMAN GETZ: Thank you. Mr. Dean.
- 9 MR. DEAN: Thank you. The Cooperative
- 10 fully supports the recommendations of the EAP Advisory
- 11 Group. And, I know that the Commission does not take
- 12 lightly the task of increasing electric rates, given the
- 13 current energy costs as they are. But I think that the
- 14 record here should reflect and I think your deliberations
- 15 be informed by the context of the past few years. Three
- 16 years ago, I guess it was, the Legislature met in an
- 17 emergency session to create an emergency sort of
- 18 augmentation of the Low Income Program. A year ago,
- 19 similar issues were before the Commission. And, it was
- 20 the Co-op's position at that time that the Systems
- 21 Benefits Charge, the low income portion, should rise to
- 22 1.5 mills. The Co-op, you know, didn't take that position
- 23 lightly, but it was concerned that the cost of energy and
- 24 the overall economic conditions warranted it. I think the

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Advisory Group, the other parties, and the Commission, to
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       their credit, tried to figure out ways to still accomplish
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       the goals of the program without making that move. And,
       so, the Commission did not make that increase, but instead
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       approved a fine-tuning of the tiers, so that benefits
       could be more accurately targeted, so that, even though
       the average benefit was reduced, which was something that
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       the Cooperative was arguing against at the time, it
       appears that the program has continued with those
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       modifications to, for those that participate, meet that 4
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       to 5 percent threshold. In addition, the parties worked
       and the Commission approved refinements, to attempt to
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       achieve even further efficiencies in the delivery of these
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       benefits over the last year.
                         So, while I know it is difficult to
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       contemplate even a small increase in the Systems Benefits
       Charge, I think, from the context of the efforts that have
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       been made to try to make the program as efficient as
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       possible to try to avoid this increase as long as it could
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       be done under the circumstances, I think that you simply
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       reached the point where there really aren't any other
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       alternatives, if the goals that had previously been
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       annunciated are going to be achieved.
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                         So, the Co-op urges you to adopt the
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1 recommendations of the Advisory Committee.
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- 2 CHAIRMAN GETZ: Thank you.
- 3 Ms. Blackmore.
- 4 MS. BLACKMORE: Thank you. National
- 5 Grid supports the Advisory Board recommendation to
- 6 increase the Systems Benefits Charge funding allocated to
- 7 the Low Income Electric Assistance Program. We believe
- 8 that it's appropriate at this time to increase funding for
- 9 the EAP, given the recent increases in heating costs,
- 10 gasoline, and other household expenses, and the increase
- in the number of eligible households on the waiting list
- 12 for the EAP. Increasing the EAP funding is also
- 13 consistent with the goals for the EAP established in
- 14 Docket DE 06-079, in terms of the number of customers that
- 15 can be served on the program and the benefit levels that
- can be provided. And, National Grid also supports the
- 17 2008-2009 EAP Program Year budgets as filed. Thank you.
- 18 CHAIRMAN GETZ: Thank you. Mr. Epler.
- MR. EPLER: Yes. Thank you, Mr.
- 20 Chairman, Commissioners. Unitil, as well, supports the
- 21 recommendation to increase the low income portion of the
- 22 System Benefits Charge. And, we join in the comments of
- our brethren utilities.
- 24 CHAIRMAN GETZ: Okay. Thank you. Ms.

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       Nolin.
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                         MS. NOLIN: The New Hampshire Community
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       Action Agencies fully support the recommendation of the
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       EAP Advisory Board.
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                         CHAIRMAN GETZ: Thank you. Mr. Linder.
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                         MR. LINDER: Mr. Chairman and
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       Commissioners, The Way Home has been a member of the
       Advisory Board for a number of years. We fully support
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       the recommendations of the Advisory Board to increase the
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       System Benefits Charge. I think the record supports the
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11
       fact that the -- the great need for the increase is shown
       by the ever-growing number of applications. And, in order
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       to achieve the goals annunciated by the Commission in
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       prior orders, an increase up to the statutory maximum
       allowed would be justified and in order.
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                         We also support the proposed budgets of
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the utilities and Community Action program and the OEP. I
think we have all worked over the years to streamline the
program to the maximum extent. And, I think the Community
Action Program have been doing an exemplary job of
administering the program with the limited funds that they
have. So, we do support the budget, the proposed budgets.

And, finally, we feel that the record

has shown that the Community Action Agency has been doing $\left\{ \text{DE } 08\text{-}097 \right\} \quad (09\text{-}23\text{-}08)$

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1 its utmost to implement the recommendations and the action
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- 2 steps that have been set forth in the prior Commission
- 3 order, and is continuing to fully implement all those
- 4 action steps. Thank you very much.
- 5 CHAIRMAN GETZ: Thank you.
- 6 Ms. Hollenberg.
- 7 MS. HOLLENBERG: Thank you. The Office
- 8 of Consumer Advocate supports the recommendation of the
- 9 EAP Advisory Board to increase the SBC to 1.5 mills. We
- 10 take no position on the budgets that have been filed.
- 11 And, we look forward to working with the other members of
- 12 the EAP Advisory Board Committee on the issues that were
- 13 identified in the last EAP docket and bringing those to
- 14 fruition. Thank you.
- 15 CHAIRMAN GETZ: Thank you. Mr. Damon.
- MR. DAMON: Thank you. Staff certainly
- 17 supports the recommendation of the Advisory Board to
- 18 increase the level of the SBC rate. It also supports, as
- 19 Ms. Noonan has clearly testified, that the budgets
- 20 proposed for the next program year of 2008-2009 are
- 21 reasonable and should be approved. And, the Staff also
- joins The Way Home in commending the Community Action
- 23 Agencies for continuing to make progress regarding
- 24 implementing the action steps that were outlined in prior

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1 orders earlier this year and last year.
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- 2 CHAIRMAN GETZ: Thank you. Is there
- 3 anything further from the parties?
- 4 CMSR. BELOW: I do have one question I'd
- 5 like to ask Mr. Gelineau. Is there a lag of a few days
- 6 between when meters are read, that is when service is
- 7 rendered, and when bills are rendered in your system?
- 8 MR. GELINEAU: Typically not. I mean,
- 9 typically, they would be -- they would be read on one day
- and they would be billed that evening.
- 11 CMSR. BELOW: So, starting October 1st,
- 12 you would have bills rendered, bills rendered that include
- 13 service into October?
- MR. GELINEAU: That's correct.
- 15 CMSR. BELOW: Okay. Thank you.
- MR. GELINEAU: Depending on, you know,
- 17 yes, assuming they weren't read right at midnight, that's
- 18 correct.
- 19 CHAIRMAN GETZ: Okay. Then, I just
- 20 wanted to say in closing, thank you for all your hard work
- 21 and attention to this very important issue and coming
- 22 together on a recommendation. We'll close the hearing and
- take the matter under advisement. Thank you, everyone.
- 24 (Whereupon the hearing ended at 11:17 a.m.)